

Western Regional Homeland Security Advisory Council  
CBRNE/IED Subcommittee  
Meeting Minutes  
February 5, 2021, 3:00 pm

**Subcommittee members present:** John Dearborn (WMFCA), Jon Davine (Northampton Fire), Tom Grady (BCSO), Matt Kirchner (Pittsfield PD/BCSRT), Tim Nelson (D4 Hazmat), Alan Sirois (WMFCA, Agawam FD, WMTRT)

**Non-members present:** Raine Brown (FRCOG), Rachel Mason (FRCOG), Patricia McGuirk (EOPSS), Daryl Springman (WMTRT)

**Subcommittee members absent:** Bob Barry (MEMA), Daniel Dupre (D4 Hazmat), Sean Walker (Arson & Bomb Squad / Springfield Fire)

*This meeting was conducted remotely on Zoom. The meeting was recorded.*

### **Open Meeting**

Chair John Dearborn called the meeting to order at 3:04 pm.

A round of introductions was made.

### **Approval of Minutes**

The committee reviewed the minutes from the March 6, 2020 meeting.

**Motion:** Jon Davine moved to approve the minutes from the March 6, 2020 CBRNE meeting as submitted. Tim Nelson seconded the motion. A roll-call vote was held. Tim Nelson, Jon Davine, John Dearborn, and voted in favor. Tom Grady abstained. The motion was approved.

### **Review of Current & Upcoming Projects**

Raine Brown provided an overview of current and upcoming projects. FFY18 projects are wrapping up with some final pieces of Tech Rescue Team equipment. Funding for the second trailer is split between FFY18 and FFY19. Raine reached out to the vendor this week to ask about the timeline for delivery but has not heard back yet. Tactical armor for the Berkshire County SRT has been ordered and some of the items have already been delivered. This project should be wrapping up in a month or so. For FFY19, the active project is the swift water rescue equipment purchase. Specs have been issued to MAPC and procurement should start in the next week or two. For FFY2020, the Hampden County SRT project is moving forward. They sent a list of equipment they wanted to purchase, but Raine had some questions regarding encryption of radios so she put them in touch with Melissa Nazzaro, who confirmed that the requested radios do not meet SIEC specifications. They are reworking the requests because the approved radios will be more expensive. When that is done, Raine will submit the project justification to EOPSS for approval.

Jon Davine reported that the Hazmat ammonia training has been rescheduled for May 4-5 at the fire academy. It will be limited to team members, and they have secured a waiver from EOPSS

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for all 47 members to attend. Raine noted that this leaves just over \$16,000 left for Hazmat to use by the end of this calendar year. There is also \$50,000 for Hazmat in FFY2020. Jon noted that they usually go to the international fire chiefs conference and pick something they want to bring back to the team, but they could not do that this year.

**WMTRT Project Proposals for Current Funding**

Alan Sirois presented two requests from the Western Mass Tech Rescue Team.

*Structural Collapse Exercise Series* – The team is shifting from large materials acquisition to honing skills and making sure skills are interoperable with other agencies they would encounter in the field. They are also looking to address some deficiencies identified in previous AARs, including structural collapse. This proposal is for a training exercise series held jointly with bomb squad resources with a post-explosion structural collapse scenario. It is based around a FEMA-style exercise and meets training models for full scale exercises that have been approved in the past. They are also going to try to get Field Force Extrication training in there. They have been ramping it up over last few years, and they hope to go operational in the next few years. They need to make sure they are compliant in training and equipment.

*Water Rescue Exercise Series* – The team is still in the early stages in developing water rescue capability. There is a training and equipment gap that they are closing now. This proposal is for an exercise series in the summer or fall of 2021 to work out interagency procedures, make sure new equipment is functional and team members are familiar with it, and to practice using it as it would be deployed in the field. This is also a FEMA-style exercise series, including both tabletop and functional drill components. They are also working on bringing in a dive component in conjunction with dive resources in the region. This is being worked on at the MTRCC and state level. WMTRT is not necessarily interested in adding a dive discipline to the team, but the state has made it clear that they want the teams to work in close conjunction with dive resources. The team has worked with regional dive assets in the past.

With both exercises the backfill and overtime numbers have been reduced from previous requests because they have found that they were expended what they had requested.

Jon Davine asked for clarification that they are planning to use regional dive teams and not train fire fighters. Alan responded affirmatively; they are not training new individuals in that area. There are smaller dive units in Western Mass. They have worked with the South Hadley team successfully, and they want to continue to develop those relationships and work together rather than duplicate efforts. MTRCC also made it clear they want those resources shared and operating in harmony. They are in discussion with the steering committee, state dive teams, and other agencies to make sure they are capable and trained.

John Dearborn asked Raine if these proposals would also have to go to the T&E committee. Raine clarified that the money on hold for Tech Rescue Team training and exercise sits in this committee. In terms of the budget, we already have \$40,000 set aside in FFY19 for water rescue, and this request is basically that amount. We have just over \$30,000 allocated in FFY19 for structural collapse training, which would leave \$13,630 of this proposal not covered by FFY19 funds. The subcommittee set aside one lump sum for the Tech Rescue Team in FFY2020 with

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specific allocations to be decided later, so the remaining funds for the structural collapse training could come from there. This would only require one motion per exercise series, as Raine can make the funding happen from the appropriate sources.

**Motion:** Jon Davine moved to approve \$44,350 for the WMTRT Structural Collapse Exercise Series. Tim Nelson seconded the motion. A roll-call vote was held. Tim Nelson, Jon Davine, John Dearborn, Alan Sirois, Tom Grady, and Matt Kirchner voted in favor. The motion was approved.

**Motion:** Tim Nelson moved to approve \$40,000 for the WMTRT Swift Water Exercise Series. Jon Davine seconded the motion. A roll-call vote was held. Tim Nelson, Jon Davine, John Dearborn, Alan Sirois, Tom Grady, and Matt Kirchner voted in favor. The motion was approved.

### **JHIRT Tactical Gear Request**

Jon Davine reported that several years ago the Council bought ballistic gear that is now coming up on end-of-life. They are now looking to replace ballistic vests. Technology has changed, and equipment is now lighter and more mobile. The quote from Federal Resources is included in today's meeting packet. They are also seeking funding for EOD bomb suits, as theirs are expired, though that quote was not included in the packet. They understand that they might not be able to get everyone a suit but would like at least one extra-large and one large, and they could share them. Jon will forward the quote to Raine and John but reported that the quote for five suits was \$207,331.93.

Matt noted that the quote from Federal Resources seemed high, and he asked if Jon has checked other vendors. Jon replied that they got the name from the state police bomb squad who had ordered through them, but that he has not checked with others. Matt observed that a google search showed that less expensive gear was available. He suggested that they get another quote. If they can save money here, they may be able to roll the difference into more bomb suits. Matt will send him info for a contact from Atlantic. Alan agreed that the quote for the plates seems inflated. He surmised that they can probably cut the cost by at least a third. He thinks the other prices look reasonable. We do not want to reduce protection, but it is possible to get light polymer plates for less. Jon will reach out to get another quote.

John Dearborn asked about interoperability with state police team, recalling that they used to share a lot of gear. Jon Davine noted that the JHIRT gear has been expired for a while. Raine explained that at the moment there are not any funds for this, as all funds are earmarked for other projects. However, the Notice of Funding for the next grant year will be coming out soon. We will need to come together again to do investment planning for next year. Jon will try to get more information by then. The committee agreed to table the JHIRT request for now.

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**Business Unforeseen by the Chair**

Raine reported that we will likely be meeting again in a month or so to start investment planning for the next grant year. She will keep everyone informed about timing.

Daryl Springman reported that there have been some recent changes to the WMTRT equipment requests and he is working on writing them up. He will present those requests at the next meeting. Raine informed him that the leftover available funds in FFY2020 are just over \$98,000.

John Dearborn discussed some of the questions and concerns from fire chiefs and others over how the Tech Rescue Team has been funded. Over the years, the Council has provided over \$1.6 million to support the team, and he feels that it is important to get that message out. We are committed to continuing to support the team until the Commonwealth is able to take over. Daryl and Alan reiterated that they get great support from the Council. Alan noted that there is momentum now at the state level with many who want to see it succeed. Tom reported that at last month's meeting of the Homeland Security Council Chairs, there was discussion about tech rescue and that everyone is in the same page about the Councils supporting the teams while pushing for sustainability at the state level. Daryl noted that about once a year the team has gone to a Council meeting with a presentation and that he would be happy to do that again.

**Adjourn Meeting**

**Motion:** Alan Sirois moved to adjourn the meeting. Tom Grady seconded the motion. A roll-call vote was held. Tim Nelson, Matt Kirchner, Tom Grady, John Dearborn, Jon Davine, and Alan Sirois voted in favor. The motion was approved.

The meeting adjourned at 3:50 pm.

**List of Documents Reviewed at the Meeting**

- CBRNE/IED Subcommittee Meeting Agenda for February 5, 2021
- CBRNE/IED Subcommittee Meeting Minutes for March 6, 2020 (draft)
- CBRNE Project Status, Balances and Allocations, dated February 2021
- WMTRT SCT Proposal dated 1/25/21
- WMTRT Water Rescue Proposal dated 2/1/21
- Federal Resources Official Quotation dated 12/23/2020

Respectfully Submitted by:

Rachel Mason, WRHSAC Program Assistant  
Franklin Regional Council of Governments  
Western Region Homeland Security Advisory Council

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**Subcommittee members present:** Jon Davine (Northampton Fire), John Dearborn (WMFCA), Daniel Dupre (D4 Hazmat), Tom Grady (BCSO), Matt Kirchner (Pittsfield PD/BCSRT), Tim Nelson (D4 Hazmat), Barry Ross (Hampden County Sheriff's Office), Alan Sirois (WMFCA, Agawam FD, WMTRT), Sean Walker (Arson & Bomb Squad / Springfield Fire)

**Non-members present:** Raine Brown (FRCOG), Todd Dodge (Greenfield PD/Franklin Regional SRT), Chris Greene (Greenfield PD/Franklin Regional SRT), Rachel Mason (FRCOG), Patricia McGuirk (EOPSS), Daryl Springman (WMTRT), Mike Westcott (Southwick PD)

**Subcommittee members absent:** Bob Barry (MEMA)

*This meeting was conducted remotely on Zoom. The meeting was recorded.*

### **Open Meeting**

Jon Davine called the meeting to order at 9:01. A round of introductions was made.

### **Approval of Minutes**

The committee reviewed the minutes from the February 5, 2021 meeting.

**Motion:** Tim Nelson moved to approve the minutes from the February 5, 2021 CBRNE meeting as submitted. Sean Walker seconded the motion. A roll-call vote was held. Dan Dupre, Sean Walker, Tim Nelson, Jon Davine, Barry Ross, Tom Grady, Matt Kirchner, and Alan Sirois voted in favor. The motion was approved.

### **WMTRT FFY2020 Funds**

Daryl Springman presented equipment requests for the Western Mass Tech Rescue Team. The requests are in today's meeting packet and will be using funds already allocated for the team in the FFY2020 budget. This includes several items that they had postponed to do more research—for example, they found more useful hydraulic tools—and a few new items that came from After Action Reports. They are seeking just over \$64,000 for equipment to continue supporting the team. Raine noted that the committee has \$111,369 set aside for Tech Rescue in FFY2020, including both training and equipment funds. Daryl added that we had also set aside money for swift water rescue, field force extraction, and structural collapse training, all of which are on hold now due to COVID.

**Motion:** Tim Nelson moved to approve \$65,000 for the Tech Rescue Team equipment requests. Sean Walker seconded the motion. A roll-call vote was held. Dan Dupre, Sean Walker, Tim Nelson, Jon Davine, Barry Ross, Tom Grady, Matt Kirchner, and Alan Sirois voted in favor. The motion was approved.

Daryl presented an additional request to send people from the team to conduct presentations for dispatch centers, police, and fire. The team receives many calls and gets many questions regarding what they are capable of doing. Their proposal is for \$2,400 to send the team leader

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and assistant team leader to do six presentations this year so people will know what resources are available and how to get ahold of them. Tom suggested that they could also create a laminated sheet for dispatch centers about what is available, because the calls are so infrequent. Daryl replied that they have sent fliers to every dispatch center twice in the last ten years, but they are working on changes with dispatching. Northampton Control will be taking over as a continuous dispatcher for them, so this is a good time to do an update. Raine asked if additional funds may be needed for laminating. Daryl replied that they can send fliers. Most dispatch centers have a resource book and can add the WMTRT sheet under “rescue.”

**Motion:** Sean Walker moved to approve \$2,400 for the Tech Rescue to conduct six presentations. Alan Sirois seconded the motion. A roll-call vote was held. Dan Dupre, Sean Walker, Tim Nelson, Jon Davine, Barry Ross, Tom Grady, Matt Kirchner, and Alan Sirois voted in favor. The motion was approved.

### **FFY2021 Investment Planning**

#### ***Review Past Years’ Funding***

Raine reported. There is a document in today’s meeting packet showing how much we have received in the past. The FFY2021 award will be slightly less than last year’s, with a total of \$1,190,568.30 for WRHSAC. This will likely be available as of January, 2022, and will run through July, 2023. FFY18 funding is wrapping up at the end of March; the only outstanding item is the second equipment trailer purchased for Tech Rescue, which sits in both FFY18 and FFY19. COVID has interfered with our ability to do trainings, so Raine moved some equipment into FFY18 and FFY19 to help use those funds sooner.

For FFY19, we still have money left for Hazmat. We will be using about \$14,000 for the ammonia response training, so we have just over \$16,000 left to be allocated and spent by the end of December, 2021. Trainings for Tech Rescue have been approved and the equipment trailer is on order. The Hampden County SRT equipment project justification is at EOPSS; we anticipate hearing back soon, after which we can begin procurement. For FFY2020, Regional Hazmat has \$50,000 to spend through the end of July, 2022. With the Tech Rescue Team training equipment approved just now, there is almost \$44,000 still available.

Something new that we need to consider for FFY2021 funding is minimum spending criteria for cybersecurity, protection of soft targets, information and intelligence sharing, protection from domestic violent extremism, and emerging threats. Spending on soft targets, info and intelligence sharing, and emerging threats each need to meet 5% of our budget, while cybersecurity and protection from domestic violent extremism both need to meet 7.5% of our funding. CBRNE projects will help us meet those criteria.

*John Dearborn took over running the meeting at 9:23 am.*

#### ***Requests***

***JHIRT Tactical Armor and Bomb Suits:*** Jon Davine reported that after the last meeting when they brought their original equipment request forward, Matt Kirchner put him in touch with

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Atlantic Tactical who provided a quote for plate carriers and helmets that was \$4,000 lower than the previous quote. A representative came out to West Springfield last week to meet with them and showed them the equipment. For EOD suits, they had originally requested five but can get by with two, one extra-large and one large. The new quote for those is for \$83,415.40. However, this might be lower after talking to bomb squad members and possibly ordering two larges instead. Plate carriers with helmets comes to \$10,689.28. Tom reminded everyone that groups cannot count on Council funding every year; it is not guaranteed that we will always exist.

*Franklin County SRT Equipment & Training:* Todd Dodge and Chris Greene came before the committee to present a request. In 2014, with the help of the Council, they put together a team with twelve members. Now they have almost doubled in size, including six tactical medics and one full time negotiator, with two more being trained to join him. They are currently looking to upgrade their outer carrier and plates as they are expired. They met with Safariland and are interested in the Shift 360 Plate Rack Carrier system. They are requesting two Level 3 Ballistic shields with integrated light and view port, and two Level IIIA Ballistic Shields with light and view port.

They are also seeking a better mode of communication for David Johnson, the team negotiator, in the event of a barricade or crisis. They are requesting funds from the Council to purchase a rescue phone. In addition to the equipment requests, they are also looking for everyone to have hostage rescue training, which will take their abilities to the next level and broaden the type of missions they can do. The final request was for a tactical robot. Quotes for each request are in today's meeting packet.

Tom informed them that regarding tactical medics, the Council had asked the various SRT teams to come together and develop a regional proposal. He clarified that the Council is not questioning the value of having medics in the team, but rather that there is concern about multiple requests for tactical EMS, and we want to ensure regional interoperability. Lt. Dodge agreed, and also pointed out that the vast majority of equipment requested today is not for tactical medics; it is for replacing outdated gear to get sufficient protection for the response team.

Discussion ensued with regard to interoperability, sustainability of funding, shared use of regional assets, and joint trainings with other SRTs. One idea that emerged was to bring the NTOA hostage rescue training course to the region so that members of all local SRTs could attend. Chris Greene agreed to reach out to NTOA about this. Matt Kirchner offered to assist with finding an appropriate facility for the training. Barry Ross offered to reach out to the three local teams to set up a joint meeting with Eric Stratton and Dr. Beltran to continue discussions about regional resources, trainings, and assets. John Dearborn noted that joint proposals from the three teams would be great.

*Southwick Police Dive Team ROV:* Mike Westcott presented a request to the subcommittee for a dive team ROV (remote-operated-vehicle). They are looking at the JW Fisher Sealion-2, which has Scan-650 built into it. Currently they have to request state police tow-behind units and they usually lose a day before they can start a search. This ROV will ensure more safety and

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efficiency for divers. It has a manipulation arm that can lock onto a drowning victim. They can set it up and go without calling in additional dive teams. It can deploy ropes to secure and recover victims or items without sending down a diver. It can scan a large area and mark the target with GPS, enabling divers to go directly down to the pinpointed area. It can also be used to inspect dams, pipe lines, etc. and has built in cameras and lights. Southwick PD will offer storage, maintenance, insurance, and manpower for transport and deployment wherever needed as a regional asset. They are currently training with other teams in the area including the South Hadley dive team, and looking at trying to move to a regional team. The basic ROV is \$29,995. Additional needed items (spare parts, manipulation arm, etc.) would bring the total to \$46,165; including the preferred optional add-ons would bring it to \$63,523. This would be the only such asset in the region.

Tom stressed the importance of dive teams in the region talking to each other. The Council would like to see more coordination and more availability of regional assets. A question arose about the lifespan of the ROV. Mike replied that there are similar units in the Boston/Fall River area that are already 14-15 years old. Alan acknowledged that this is potentially a great tool for a lot of different disciplines, but noted that the Massachusetts Technical Rescue Coordination Council at the State level, in coordination with EOPSS, has said they will have oversight over regional dive rescue teams. If they want to receive funds for training and equipment in the future, dive teams will need to regionalize. The Western Mass Tech Rescue Team is not interested in taking on dive team functionality, though they are exploring collaboration. Teams need to work together to perform a mission. He advised Southwick to accelerate collaboration with other dive teams, and prepare to work in close collaboration with tech rescue.

*WMTRT – Earmark for Training & Equipment:* Daryl Springman gave an update about the team and presented funding requests. There had been a discussion at the last meeting about members not being aware of what the Council provides for the team; as a follow-up, they sent an email updating everyone on the support the Council has given the team over the years and asking for questions about the support. Looking ahead, the state now has a Council overseeing technical rescue, divided into geographical regions. In terms of sustainability, they are likely still several years away from seeing fully sustainable financial support from DFS. Funding from the Council has provided the building blocks for the team. Achieving sustainability is a slow process but moving forward. They continue to rely on WMFCA for maintenance and smaller purchases.

The team is starting to reach the end of the list of the disciplines that they planned to take on when they started the team, but they still have a few items that they would like to add. Their next objective is to start working towards FEMA typing to be deployable as an asset outside the area. This will require the ability to be self-sustaining for at least 72 hours, eventually working up to a ten day self-sustaining operation. The Council supported enhancing water rescue capabilities, but the equipment is not in yet. In the past, they have received new equipment, done trainings and exercises with it, and then been able to identify what gaps remain to be filled. They have not yet had the chance to do that with the water rescue equipment, so they are not sure what else they might need. They are therefore asking the Council to earmark up to \$20,000 for anticipated costs for finishing the outfitting for water rescue.

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They also hope to do some cross-training with Eric Stratton and to strengthen relationships and interoperability with other teams. They are asking for an earmark of \$70,000 to cover two exercises yet to be determined. Possible ideas include field force extrication, for which they purchased equipment and have a few members trained in, and increasing self-sustaining capabilities. There was some discussion about collaboration between the tech rescue team and the dive teams. Alan suggested that the Tech Rescue steering committee discuss this topic and bring the dive teams together to start discussing regionalization.

*Regional Hazmat Team Training:* Jon Davine reported that they have the ammonia training coming up in May, and they have an additional \$16,000 to spend in FFY2020, as previously discussed. They are seeking an additional \$35,000 in funding for training in FFY2021. This would include trainings for both District 4 and District 5.

### ***Discussion***

Raine reported that if all of today's requests were approved at the level requested, it would come to \$422,798. Traditionally we have seen the Council approve approximately a quarter of its budget for this subcommittee, which this year is just under \$300,000. However, the allocations are not set in stone, so if the need is demonstrated to exist, the Council could decide to allocate funds differently. If this committee can prioritize projects, Chief Dearborn can present them in that order so that the Council can decide which ones will be included in this year's budget.

Discussion ensued over the proposals. There was support for both of the JHIRT requests, to help keep the team functional as a regional and state asset. The Franklin County SRT requests were considered separately, with the armor shields and helmets seen as necessary to keep the team operational. The robot was seen as a lower priority as other regional and state agencies have one that could be deployed, though the Council is purchasing one for the Hampden County SRT and may revisit purchasing one for Franklin SRT in the future. There was interest in bringing an NTOA training class to the region for all of the SRTs, but with the suggestion that we take it off the table now until the teams can come to the Council with a joint request for training, plus backfill and overtime.

There was agreement that an ROV for the Southwick PD would be a useful asset for the region. Discussion also included the question of whether this should be an asset for the Tech Rescue Team; however, they do not have divers, and they are still several years from being sustainable. Regionalized coordination of dive teams needs to happen at an accelerated pace, but that is a separate issue from acquisition of this tool. Regarding the requests for the WMTRT, Daryl agreed that the highest priorities were the earmarks for equipment and at least one exercise.

The discussion led to the following agreements of priorities, for a total of \$396,948.

### **High Priority Requests**

- JHIRT complete request
- Hazmat complete request
- Franklin County SRT armor shields, helmet, and phone

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- Southwick PD ROV
- Earmarks for equipment and one exercise drill for WMTRT

Medium Priorities

- One additional exercise for WMTRT
- Robot for Franklin County SRT

Raine pointed out that regionalized training for SRT teams may work better as a project for the T&E committee. There was also some discussion about the possibility of the Council putting effort into coordinating regional teams by using Council funds to help bring together teams once or twice a year.

**Motion:** Alan Sirois moved to recommend the agreed upon list of priorities totaling \$396,948 for funding for FFY21. Jon Davine seconded the motion. A roll-call vote was held. Dan Dupre, Barry Ross, John Dearborn, Jon Davine, Matt Kirchner, Tom Grady, Tim Nelson, Alan Sirois, and Sean Walker voted in favor. The motion was approved.

**Business Unforeseen by the Chair**

None.

**Adjourn Meeting**

**Motion:** Jon Davine moved to adjourn the meeting. Alan Sirois seconded the motion. A roll-call vote was held. Dan Dupre, Barry Ross, John Dearborn, Jon Davine, Matt Kirchner, Tom Grady, Tim Nelson, Alan Sirois, and Sean Walker voted in favor. The motion was approved.

The meeting adjourned at 11:16 am.

**List of Documents Reviewed at the Meeting**

- CBRNE/IED Subcommittee Meeting Agenda for March 11, 2021
- CBRNE/IED Subcommittee Meeting Minutes for February 5, 2021 (draft)
- WRHSAC CBRNE FFY2021 Investment Plan Information
- Atlantic Tactical Sales Quote for Northampton Fire Department, dated 2/15/21
- Federal Resources Official Quotation for Northampton Fire Department, 2/8/21
- Greenfield Police Department Ballistic armor replacement / Funding request, 2/11/21
- Southwick Police Department ROV request, 3/2/21
- WMTRT Agency Training Presentation Proposal and Request for Earmarked Funds

Respectfully Submitted by:  
Rachel Mason, WRHSAC Program Assistant  
Franklin Regional Council of Governments  
Western Region Homeland Security Advisory Council